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Ladies and

BECHTEL - OAK RIDGE LIBBARY

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gentlemen, it's a few minutes past 7:30. If everyone would take their seats we could get started. On behalf of the Department of Energy, I would like to welcome you to this public scoping meeting for the Niagara Falls Storage Site Environmental Impact Statement.

MR. BIBB:

I would also like the thank you for coming out tonight.

My name is Bill Bibb, Chief of the Environmental Programs and Support Division of the Oak Ridge Operations Office of the Department of Energy. We don't have an agenda for our program, printed agenda for our program tonight. What we will do is essentially three parts. First, we will ask a member of the impact statement writing group from the Argonne National Laboratory to briefly discuss the impact statement. Then one of the members of the project team will discuss the project for which the statement is being written. we will have public comment on the statement -on the project. I will serve as a moderator for the meeting. Once we have had our two

formal presentations, I will explain in a little more detail exactly how we will handle the public comment.

I might add that if any of you want to make comment, then we encourage you to do that. If you have not given us your name in advance, please, if you go back to the back, to the back table back there, Jake Alexander from the Department of Energy is at the table. We would be more than happy to have you sign up so we can call on you for comments after the formal presentation.

Now, as I have said and I think you have seen in the press, the purpose for tonight's meeting is to obtain your participation in the very early stages of the Environmental Impact Statement as called for under the National Environmental Policy Act. We are soliciting your assistance in determining the issues and alternatives to be considered in the Environmental Impact Statement for the Niagara Falls Storage Site.

As I said earlier,

before we take any speakers, I would like to call on two members to briefly give you some information on the process before we hear from our speaker. To explain the EIS process, we are very fortunate to have this evening, Pamela Merry-Libby from the Argonne National Laboratory. Mrs. Libby will speak to us about the EIS process in general.

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MRS. MERRY-LIBBY: Both of these viewgraphs I will be showing are printed. If you have them, you might want to follow along if you can't see up here too I'm Pam Merry-Libby a member of the team that will be writing the Environmental Impact Statement at Argonne. The first viewgraph here shows the DOE decision-making process of which the Environmental Impact Statement is a part. Back in December of '82, DOE decided that there was a major Federal action requiring a Federal Environmental Impact Statement and that they would write an EIS. So they put out a notice of intent in January. And then we went into scoping up in the Niagara Falls area at the town of Lewiston and had public meetings in

February. This process has been going on of narrowing down what issues we are going to look at and what the alternatives are. And it was also decided to hold this public meeting down here in Oak Ridge. Now, after we have this meeting, you can send in written comments if you don't care to speak here today. And the Department of Energy asks that you have them in by the 31st of this month. And on the back side of the pink sheet is an address to which you can send those written comments.

emphasize that oral and written comments are given equal consideration. We listen to what people down here say and what people in Niagara Falls say, and if anybody else cares about what should be in this Environmental Impact Statement. Then a Draft Environmental Impact Statement is issued. Right now it's scheduled for the spring of '84. After some public review and comment on that, a final statement is written. And in that final statement changes are made based on some of those comments. And then there is another

public review and comment period and then DOE publishes a Record of Decision. Now, that Record of Decision will take into account findings of the Environmental Impact Statement given in the EIS, such as how much it costs to implement various alternatives or any policy issues. That's all laid out in that Record of Decision as to why the DOE decided to take a certain course of action.

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Now, right now we are in the scoping process. There are two key words you have got to remember in the scoping process. One is issues, the other is Mr. Campbell will be getting alternatives. into some of the alternatives that the DOE has identified thus far which will be in the Environmental Impact Statement. The notice of intent had a list of, a preliminary list of issues that the DOE thought would be major and should be addressed in the EIS. 0 fcourse, anything you say today in addition to previous scoping will be considered in revising that list of issues that will be given detailed consideration. In addition to identifying the most important and

significant issues, they are also to identify the minor ones that will not be treated in detail in the EIS. This is the purpose of And it comes out of the Council of scoping. Environmental Quality Regulations for implementing the environmental Policy Act which tries to focus on reducing paperwork and truly make the EIS a decision-making document. We want to focus on what are the real major issues that will affect the decision. And also the alternatives, if you have ideas of alternatives that should be considered or modifications to present alternatives that are listed, then we would like to get your opinions on this.

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And then a general thing, and that's just to exchange information. Of course, since I'm involved in the impact statement, we are scrounging around for information about the environment down here in Oak Ridge. And any other things that you have, if I come around after this meeting and say, "Give me your name and phone number. You said something that's information we didn't have," we appreciate it

if we can work with you and get that information.

These documents, like

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the notice of intent and the Draft Environmental Impact Statement and later the minutes of these meetings will be in several locations around here, the Oak Ridge Public Library, City of Kingston Public Library, Clinton Public Library, and in the Federal Building here in Oak Ridge they have a Public Reading Room. Public written comments should sent to Lowell Campbell by October 31. will be in the process of doing analysis and stuff. We appreciate it if you can get your comments in by then. I might say that this -if you look at the list of tentative issues that DOE has identified, they span everything from socioeconomic questions, to hydrology and geology and water quality and things like At Argonne we have assembled a team of scientists who are experts in these various fields and we work together with the Department of Energy to look at the alternatives and the issues and do the analysis. And if any of you have any

questions specifically, you can come see me afterwards. Thank you.

MR. BIBB: Thank you

Mrs. Libby. To explain the decision-making

process that has already begun, we have

Lowell Campbell, Deputy Director of the Oak

Ridge Operations Technical Services Division.

MR. CAMPBELL: Good I'm going to try to give you a very evening. short summary of the project at the Niagara Falls Storage Site in New York. I will cover some background, site description at the Niagara Falls Storage Site, and a brief statement on the sites that we are looking at Oak Ridge. I will cover the estimated volumes and characteristics of the wastes that we have stored at the Niagara Falls Storage Site and the residues. I will cover what we are doing right now to come into compliance with our DOE criteria, our near term plans to clean up the project site, and I will cover very briefly our long range plans which will include this Environmental Impact Statement. Next slide please.

Niagara Falls Storage

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Site is about a 190 acre DOE owned site. Ιt is fenced with limited access. It's part of a former 1500 acre Manhattan Engineering District site which was part of the former Lake Ontario Ordnance Works. Back in 1944, the site was used to store residues resulting from processing uranium ores or pitchblende. Here recently, the Federal Government has helped with a contractor and we now own all the wastes and the residues stored at the Niagara Falls Storage Site. Very briefly, to show you the location of the site, you can see that it's located within the town of Lewiston, in Niagara County, New York. won't say much more than indicating that's We can go onto the next one. the location.

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This is what I call the site plan. That didn't come out very clear, but in general it shows you where we now have some of the residues. It shows some of the waste on site. I will cover a little bit later what our plans are to clean up the site and where in particular we will contain the material and store the material, the waste and the residue. We have been working right

along in the early phase of this and we have come up with estimates of materials stored at the Niagara Falls Storage Site. We have about 24 thousand cubic yards of residues and then 108 thousand cubic yards of contaminated soils. We have some contaminated rubble from the cleanup activity and then we will cover it a little bit later. But in general we are going to store this in a clay-lined dike When we do this, we will build an interim cap and put some clean fill. when you do all this, you come up with some additional volumes of dirt that would be very slightly contaminated. We have to add these volumes in when we talk about moving it to another location.

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You may have heard a number on the contaminated soils previously around 90 thousand cubic yards. Our estimate has been updated. We have been doing some surveys on the vicinity properties to the Niagara Falls Storage Site. We find there is going to be as many as 26 additional vicinity properties that will require some cleanup which will be mostly contaminated soils. Our

total volume that we feel like we may have is estimated right now to be about 250 thousand cubic yards.

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Just to give you an idea of what concentrations we have up there, basically we have radium and uranium for the low level activity that we have there. you can see, the residues contained range from a hundred to 30 thousand parts per million. The radium ranks in a range of .00001 to .3665 parts per million. The higher level of radium is essentially in K65 material. Contaminated soils which were put on the site from vicinity properties and cleanup of the site, the ditches, etcetera, on site, range in the area of .00005 parts per million and we use an average volume of 50 picocuries per gram. Of course, our near term plans will be to clean up offsite contamination, stabilize the onsite materials, and we want to prevent any future runoff of contamination. We want to assure we are complying with all applicable standards including DOE standards. Our plan is to complete this interim action by the end

of calendar year 1985.

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A brief look at what we plan to do onsite to contain the material, we have an area there where you see R-10 residues and spoils. It will be a clay-lined area with clay underneath, a dike around it, and as you can see, that talks about the 1983 Remedial Action Plan. Well, this work will continue through 1985 because we need to clean up the vicinity property work. that is essentially contaminated soils as I said previously. We need to move the K65 material. That's for the leg up there. That's where it's stored in the concrete silo, down into Building 411. Other residues will be concentrated in 411. We will have some in 413 and 414. These are concrete structures that will also be on top of a clay liner with the dike completely around it so the material will be contained in a concrete structure covered with a cap that will be designed and this supposedly and hopefully will keep this contained until we can get through our process of the Environmental Impact Statement and make a determination of

what we will do for our long-range plans on the material.

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Of course, this is why
we are here tonight. What are our long-range
plans? We want a complete engineering
analysis of alternatives. Basically we have
two. We can either store the material onsite
or remove it and take it to another site like
Oak Ridge. We have to, in addition to
considering engineering costs, engineering
and cost, excuse me, we must consider
environmental impacts. We do plan to prepare
an EIS to assess and compare alternatives for
long-range management of the waste residues.

now in these essentially has been changed slightly in the notice of intent. We have the first alternative is a no action alternative. In other words, clean up the site for interim storage. We continue to leave it in that condition and monitor it. The second alternative we are looking at is a decision to manage the material onsite for long-term, improve the storage, make a permanent cap so we completely contain and

maintain the site so that we would have complete control of the site. There is another alternative, and I believe that's why we are here tonight and that's to talk about moving it to another site. We can look at two or three. One would be to remove the residues and wastes from Niagara Falls and transport them to an existing DOE-owned low level waste burial site located in an arid environment, Hanford. The Hanford, Washington site is one alternative we are looking at. And we will probably have many comments tonight because we are looking at the Oak Ridge site. It's another humid site. It's a DOE-owned low level waste burial site. We are looking at the Oak Ridge Reservation. We have looked at a couple of sites.

We haven't decided yet where it will be. But in general, we will be looking at the Oak Ridge Reservation on this. We are looking at ocean disposal for contaminated wastes or soils only. If we do get past this two year moratorium, we may be able to consider using the ocean for the disposal of the wastes. However, residues

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would not be moved to the ocean. Our other alternative, we would look at putting residues into the Hanford site, or into the Oak Ridge site. In Oak Ridge, we are considering moving all the material down here as an alternative. And the other alternative is to move only the residues to Oak Ridge. One last alternative and I will be finished, we are talking about moving the residues to Hanford and leaving the lesser -- excuse me, less radioactive waste at Niagara Falls Storage Site for long-term storage. That's basically a quick summary of the project. Thank you.

MR. BIBB: Thank you,

Mr. Campbell. Tonight's meeting is an

informal meeting. That is to say it is not -
we will not be cross-examining any witnesses.

Our whole purpose is to ask you to provide us

with your comment so that we can consider

those comments in preparing the Draft

Environmental Impact Statement. We want you

to feel free to come forward with those

comments. Procedurally, I would like to ask

if you possibly could, try and point towards

about five minutes or less. I don't want you to feel that you are somehow restrained. Ιf you have a little more to say than that, please feel free to say it. I would also like to point out that you need not have to come up and express yourself orally if you choose not to. As I indicated earlier, there are sign-up sheets in the back. If you want to take a sign-up sheet and say on there I agree with the last speaker, or I feel this, or you ought to do this or do that, you are just as free to do that. I assure you that oral and written comments receive exactly the same weight.

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Now, our proceedings

tonight are being recorded by a Court

Reporter, Mr. Gibson with the firm of

Gibson-Sherrod-Carruth of Knoxville.

Everything that has been said is being taken

down. If you want a copy of the meeting

transcripts, they will be available for

purchase from Mr. Gibson's company. We will

have the transcripts placed in the public

document rooms which you saw in Mrs. Libby's

slide, the libraries and the DOE Public

Reading Room. They will be available for use at that time.

Now, when you come up, because we are transcribing it and to make it as easy on our Court Reporter as we can, would you please spell your name for him? And I would like to apologize in advance, I would do the best I can at pronouncing your name as I call you. We would ask you to come forth and use this microphone over here in the order in which you signed up. There is no effort on our part to decide who talks first. It's just who signed up first. And the first person who signed up that I would like to call now is Frances Pleasonton, lll Pleasant Road, Oak Ridge, Tennessee.

MS. PLEASONTON: One of my major concerns about any waste disposal at some of the buildings is the geology, underground hydrology of this region. The open channels that you can get through the limestone base that underlies this can do all sorts of strange things. I understand that one of the difficulties in tracing where the mercury and well-publicized spills at Y-12

may have gone may be impossible to discover for that very reason. So that any new disposal should take that into consideration very seriously. If it's any better at Niagara Falls, let's leave it there.

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But this also concerns the question of what waste has already been buried at Oak Ridge National Laboratory. Where is it? Nobody, at least according to the Oak Ridge reports, seems to know. There are reports that records were destroyed in a I forget what year, but sometime, I think, in the mid-fifties. I was working My many friends were there at that time. working there at that time and nobody remembers anything about that fire, even though one person, a friend of a friend supposedly was working in the same building where it supposedly occurred. I would like a thorough investigation of that whole bit. certainly don't want you to get going on a site that looks very nice and get into something that you don't know about.

 $\qquad \qquad \text{The other concern that I} \\ \text{have is related to the general problem of}$

kind, particularly over long distances. If you are already going to this amount of trouble to give interim protection up where it is, why not go all the way if geology is suitable and give permanent burial there. From here to Niagara Falls seems far enough, but when you start talking to Hanford, if I had enough hair, it would really go up. I think that covers my main points of concern. Thank you.

MR. BIBB: Doctor

Coutant.

DR. COUTANT: Good
evening. My name is Charles Coutant. I'm
here representing the City of Oak Ridge
through the Environmental Quality Advisory
Board which advises it in matters related to
the environment. And at the request of City
Council, our Board reviewed the information
that was available on the proposed
radioactive waste management plan and we have
made recommendations to City Council. City
Council has requested that we send these to
DOE. We have prepared these in a written

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I would like to just summarize a few of those because it may be relevant to the comments that other people might make this evening. The Federal Register announcement of the potential management plan had several scoping alternatives listed. I won't repeat those. We think that's a good list as a starter. have several additional ones that I think our Board feels are important. We feel the potential radiological impacts DOE has planned can be accomplished with a minimum of radiological hazard. We think though that particular issues that have come up in the local area ought to be considered, such as the questions of thermal inversion and air stagnation with relationship to airborne radionucleids, particularly the radon emissions from the waste. We would like to see the cumulative hazard of the new waste proposed for the site be brought together. We feel that there ought to be an integrated approach to waste evaluation on the Reservation. We think that the existing

Nuclear Regulatory Commission and EPA standards relative to radiological wastes ought to be evaluated in the impact statement and ought not to be considered in the absence of those regulations.

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Secondly, in the area of potential socioeconomic impacts, that's an area that we think would be particularly important. The siting of the disposal site on the Reservation could potentially impact future uses of the Reservation for other large energy-related projects. We think that that ought to be examined. The question of taxable land in Oak Ridge for industry in general and nuclear related industry ought to be considered in its various ramifications related to self-sufficiency of Oak Ridge, potential uses of the industrial land for other purposes and cost benefit relationships for the City relative to the various options of handling the waste.

We have comments about several technical issues, engineering issues which I won't go into in the quick summary, but again mention the question of existing

waste sites, the engineering related to the relationship of these new sites, new wastes to the existing waste on the Reservation, and the potential joint treatment of existing waste sites and the new sites, how they might be handled profitably, jointly rather than as -- taking up independent areas on the Reservation.

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Potential chemical impacts again, just briefly, there are standards developed by Environmental Protection Agency under the Resource Conservation Recovery Act relating to hazardous materials. We think those regulations ought to be considered in the non-radiological potential chemical impacts because wastes of this sort have materials other than radionuclides in them which leads to potential institutional issues. We think the questions of the relative domains of the various regulatory agencies, EPA, NRC, DOE, who has responsibility for what, State of Tennessee, all of these we think the impact statement ought to help come to some mutually agreeable way of interpreting the various

regulations that are out there so that we don't wind up with conflicts as we have seen in the past.

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Also the City of Oak Ridge has either in place or long-range development plans and we think the institutional questions of how the waste treatment handling on the DOE Reservation fits into the long-range plans for Oak Ridge and DOE for the use of the Reservation ought to be considered. A number of issues related to mitigation and monitoring a site like this is going to take long-term care. fairly confident that can be done. mentioned earlier there is a difficult geologic structure out there. We have a large population. All of these things ought to be considered in careful monitoring of the waste storage area.

That very briefly summarizes the concerns of our Board and we appreciate the opportunity to review the material that's been brought to date. And we hope we can help in the preparation of the statement any way we can. Thank you.

MR. BIBB: Mr. Gary

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MR. DAVIS: My name is Gary Davis. I'm representing the American Environmental Association, a foundation that has been concerned about waste disposal to Oak Ridge Reservation for several months now, particularly after the revelations that we have had recently about past disposal practices on the Oak Ridge Reservation. Before I get into specifics about the Draft Environmental Impact Statement that will be prepared, I will do something I'm not normally able to do in my profession. I will present the emotional reaction to dumping radioactive wastes on the Oak Ridge Reservation Site. And that reaction is haven't we got enough problems to deal with in Oak Ridge due to the disposal of wastes on the Reservation in the past without considering dumping tons and tons of new wastes?

Now, recent inspections by the State on the Oak Ridge Reservation have revealed wide-spread contamination from

both chemical and radiological waste being stored by inadequate means on the Oak Ridge Reservation by literally dumping them into unlined trenches filled with groundwater. Ι know that in an Environmental Impact Statement, the possibility that the implementing agency will violate the law in conducting these activities is not necessary to be considered, but in looking at an Environmental Impact Statement for the Department of Energy, that has to be considered a definite possibility. We are particularly concerned about the fact that the Department of Energy remains self-regulating under our own environmental statutes concerning radiological wastes.

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Now I would like to talk a little bit about the specifics of the Draft Environmental Impact Statement. First of all, looking at the alternatives that will be considered that were listed in the Federal Register, most of these alternatives imply some form of land disposal of these wastes. Now, in my previous two positions I have assessed the management of hazardous waste

for the Governor's office of California and for the (inaudible). The assessment and the conclusion I came to at looking at wastes in general is that landfills leak. And to put it very simply that there is no such thing as a secure landfill for waste disposal. first experience in this country with so-called secure landfill was a landfill for low-level radioactive waste in West Valley, New York. Shortly after that landfill was constructed and wastes were disposed of there, there were problems with settling of the top of the landfill with leachate collection inside the landfill and with leaking of radionuclides from the trenches in the landfill.

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I could go on with several other examples of landfills that were thought to be secure, were thought to be designed by current and modern standards that have turned out to be lethal. And I also need not reiterate the poor geological conditions in Oak Ridge and this whole area in general. There is probably no site on the Oak Ridge Reservation that is an ideal site

for land disposal of these wastes.

Secondly, there is probably no site that would comply with all of the current standards for land disposal of wastes. Also on the alternatives, I would like to suggest that the drafters of the Environmental Impact Statement include consideration of above-ground storage as an alternative to below ground disposal and shallow disposal. I'm aware of one company, Container Corporation of American, that is designing metal boxes that can be stacked above ground for long-term storage of waste.

Finally, under the consideration of different alternatives I would like to object to the inclusion of an ocean disposal alternative given the fact that the U.S. Congress has spoken on that. Right now and until that law is changed, there should be no inclusion of ocean disposal in consideration. On the scope of the Environmental Impact Statement, I think as was raised by the City of Oak Ridge, there is a definite preliminary issue here which is the baseline environmental quality on the Oak

Ridge -- and around the Oak Ridge Reservation and the cumulative impacts of this waste disposal when added to other activities that contaminate the environment on the Oak Ridge Reservation. There has been no comprehensive Environmental Impact Statement for the Oak Ridge Reservation so there has been no detailed assessment of the environmental impacts that could be used as a baseline.

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We need to know whether the disposal of these wastes and how much the disposal of these wastes will increase the ambient concentrations of radionuclides in the air and in the water in Oak Ridge. Furthermore, we need to know what the current health impacts are on citizens of Oak Ridge from all of the DOE operations here and how those health impacts would be affected by bringing new wastes into the area. Also on the general scope of the Environmental Impact Statement, I would like to suggest that a comparative risk assessment be done on all of these alternatives so that when looking at the total risk involved and the transportation and disposal of the waste for

each of the alternatives, that those alternatives be compared in some real fashion.

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Finally, on the scope of the Environmental Impact Statement, the general scope of it, I would like to suggest that not recommending a preferred alternative would render the Draft Environmental Impact Statement inadequate. Without the opportunity to assess the alternative that the Department of Energy has selected, there is really no meaningful way to comment to the Draft Environmental Impact Statement. The citizens of Oak Ridge are left not knowing whether the DOE is seriously considering disposal of wastes here and not really knowing how to comment without a preferred alternative being named.

Under potential radiological impacts, I think it's very important that the wastes be characterized in detail so that we know whether or not we are dealing with all low level wastes or all high level waste, or some high level waste that couldn't be declassified as low level waste.

This is important from a regulatory standpoint. The Environmental Protection Agency is currently developing standards on radioactive waste and I believe the Draft Environmental Impact Statement should consider and compare whatever alternatives are evaluated to these standards. radionuclide concentration in the air near the DOE facilities in Oak Ridge is already well above the proposed limit for ambient air concentrations of radionuclides. What I would like to see is for the Draft Environmental Impact Statement to look at the addition of radionuclides to the existing contamination and see how this will affect the overall ambient concentration.

On socioeconomic

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impacts, I would like to reiterate that the impacts upon the future economic development of Oak Ridge be considered. For one thing, I believe and I think other people in this area believe that Oak Ridge runs the risk of being known as a nuclear dumping ground for the whole United States. This proposed dump here would be cited. And that would not be good

for the future economic growth of the area.

Also on socioeconomic

criteria, I believe that siting criteria

should be developed for any kind of a waste

disposal facility such as this and proposed

alternatives should be compared to such

criteria.

On potential chemical impacts of a proposed waste disposal facility in Oak Ridge, the applicability of the Resource Conservation and Recovery Act regulations should be assessed and comparing the requirements of that Act that EPA has promulgated to the proposed waste disposal alternative is necessary. Furthermore, a comparative degree of risk should be attained for each of the regulatory schemes that might be applicable here to see which would be the most stringent and which would give the greatest protection for public health in the environment.

Finally, under institutional issues, again I think it's very important for the regulatory responsibility to be determined over these wastes. If there

is overlapping responsibility, that issue should be dealt with. And once again I would like to state that I don't believe the Department of Energy should be self-regulating the radioactive waste disposal on this site.

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Finally, long-term
monitoring is going to be very important due
to the fact that these wastes remain
dangerous for several years. The methods of
that monitoring should be assessed in the
Draft Environmental Impact Statement as well
as their efficacy and should also be assessed
because this site could become a magnet site
for wastes from all over the country. Thank
you for this opportunity.

MR. BIBB: Thank you.
Mr. John D. Williams. Kingston, Tennessee.

MR. WILLIAMS: My name is John Williams of Kingston. And I have my comments that I will leave with Lowell Campbell after I speak. I do want to go on record as being opposed to shipping the Niagara Falls Storage Site radioactive residues to the Oak Ridge Reservation for

long-term storage. The Federal Register dated February 1st, '83, from which I got most of my information, states that the ownership was retained by Afrimet because of the valuable and potentially recoverable materials such as gold and platinum. Now, I believe material recovery could not only help offset the cost of this major Federal action, but also help immobilize the higher radioactive materials in a solid matrix. Resource recovery was not clearly defined as an alternative to remedial action in the Federal Register. My understanding is it would be some pre-treatments or beginning steps.

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Ocean disposal was
listed as a viable alternative. But I
believe ocean disposal of the Niagara Falls
Storage Site contaminated material is not
being seriously considered as a viable
alternative. At one time, ocean disposal was
the preferred option. Has the potential
issues related to ocean disposal been
completed listed in the Federal Register?
The potential issues relate primarily to

shipping to the DOE facility or a DOE facility. Also has DOE explored the potential other sites for ocean disposal other than the EPA 106 site?

The Federal Register states DOE will not select a preferred disposal alternative in the Draft EIS. I believe the Draft EIS should give DOE's proposed action from all the alternatives that are finally selected in order that comments should be incorporated in the Final EIS.

Now, Pam Merry-Libby indicated that stage would be done after the Final EIS is complete. The question I pose is what will relocation of the Niagara Falls Storage Site to Oak Ridge accomplish that technically cannot be accomplished if stabilized in the State of New York? The Draft EIS must certainly address the fact that the non-radiological risk, I believe, will be greater than shipping radioactive waste to Oak Ridge to the associated radiologic risk. Thank you for allowing me to speak.

MR. BIBB: Mr. Francke?

MR. FRANCKE: I'll send

a written letter.

4 MR. BIBB: Barry

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MR. McCONNELL: Mr.

Campbell, Ladies and Gentlemen, I hope my statements, purely my own, do not anger any of us here, but make us think. Today we are embroiled in a bitter debate, a debate being waged in town halls, civic centers and planning commissions all over the country. It's a debate that the environmentally concerned of Oak Ridge and in the surrounding areas is currently losing, for it is we in this community who are assigned the last ditch effort to keep toxic, carcinogenic, mutagenic wastes from being transported by road and by rail from other concerned communities across the eastern half of this United States who refuse to store or to dispose of such waste in their area, but who are willing to dispose of it in our back yards.

Since this government

project and most of us in in area have ties either direct or indirectly to the government, and since this project may be construed as a research and development project in waste disposal, we may tend to think of it as a garnering for East Tennessee of another well-funded, job-producing, hi-tech project meted out by our father's in Washington. The fact of the matter is, it is a waste repository for nuclear and hi-tech sewage, waste that no one else wants or would have.

If you want to know the opinion of environmentalists in Washington, listen to Robert Roach the Director of the Environmental Policy Institute. "Tennessee may be the only state that will literally choke on its own pork. It is becoming the garbage dump of the nation."

I am not here to speak
on pork-barrelling nor toxic disposal
technology, rather I'm here to express the
concerns of my fellow citizens, friends and
neighbors about the adequacies and worthiness
of our transportation corridors to flood the

community with such materials. Recent reports have indicated, although it may be in dispute, that even meteorologically small amounts of radioactivity may cause cancer in That report on CBS Morning News humans. today, along with our having won the Nobel Prize for physics, literature, and chemistry, our accolades aside, I wish to point out the primary reason, or at least one of them for the refusal for the U.S. Synthetic Fuels Corporation to grant Koppers Company their loan guarantees for the Oak Ridge project was because of the inadequacies of the transportation corridors in this area. This is not hearsay, but directly from the mouth given to me in Washington from a Synfuels Board Member.

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Let me speak of the issues. We do not have roads capable of handling trucks or semitractor-trailers in any sort of confluence. Such vehicles may be three times more responsible for deaths and accidents than any other vehicle besides dump trucks. Tens of thousands of motorists, commutors, will have to using the same

corridors and at what expense to life, limb, and health. Rail is by far the safest way to bring hazardous materials to this area, but we have a very poor record here and the facilities may not be around to serve them. If they are projected, what imminent domain may gobble up the land? If by road, what four lane non-commuter controlled access highway will bring this material and who will clean up the spills, the debris, and who will have to be evacuated, and for how long; problems of which we have a long and not very happy history.

And if to stave my arguments, let those who would transport such materials do so. If it is indeed as safe as some suggest, put it on passenger planes as carry on bagage and see how many persons sit next to them. Finally, I suggest that a major transportation study be carried out and to evaluate its studies in view of the affected public, a study using new information with base data from our own corridors of traffic and with references to why other communities see fit to have such a

facility located in Oak Ridge rather than in there own yards. I thank you.

MR. BIBB: Thank you,

sir. John Dabbs.

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My name is MR. DABBS: John Dabbs. I'm speaking entirely for myself. I'm going to restrict my comments to the question of socioeconomic impacts, particularly impacts upon the City of Oak Ridge if this waste is moved here. We have already had a very strong amount of impact, a lot of publicity, very bad publicity about waste in this area. And I think this publicity has had a great deal of negative impact on the economic future of the City of Oak Ridge. I don't think any possible site that might be considered here would fall outside the boundaries of the -- the legal boundaries of the City. Therefore, it will be a City problem. The difficulty that I see is in finding some way to recompense the City and its citizens for the impact, the socioeconomic impact of adding more waste here.

The property upon which

this waste would be placed is federally owned and therefore not taxable, at least by the general wisdom. And I would ask that this Environmental Impact Statement look at the question of the manner in which the recompense, if waste is to be moved here, some manner in which to recompense the City and its citizens, and generously, because I really believe that this is a problem where nobody wants this stuff. I think it's pretty And in that sense it's a sellers clear. Here we are a captive market because market. the land upon which this is placed is government land and we have a real problem with that. So I want to see that question addressed and addressed thoroughly and the idea of if the waste is moved here, generous compensation should be considered as part of the cost of doing so. Thank you.

MR. BIBB: Thank you,

sir. Robert Peele.

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MR. PEELE: I have a letter from August 28th which I sent to Mr. Campbell which I hope will be in the record as part of this hearing. What I hope to do

tonight is to accent a few of the points,
perhaps explain them a little better. Also I
want to express with regret for the County
Executive of Roane County, Ken Yeager, who
couldn't make it only because of a serious
operation in his family. He also has a
written testimony which I hope will be
included.

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First I want to thank

you for having us here. I should say I'm not

speaking for Roane County tonight, but I am

speaking as an elected official on the

legislative body representing the west end of

Oak Ridge, the Roane County part of Oliver

Springs and the Orchard View area which is

southwest of Oliver Springs.

Roane County doesn't have a large staff that can sit and ponder questions like ought to be addressed in this environmental statement, so it's very important to us that functions like this impact statement effort which is to take place, an effort such as this do occur and they are thorough. We depend upon that to understand what's going on and what's

affecting us. As we learned again tonight, we are in a time when in Tennessee, as well as in the rest of the country, the attitude of most citizens is, relative to any waste material, that we don't want anybody else's waste in our back yard. If it's our own waste, we will think about it if we can't dump it in somebody else's back yard. That's true in Roane County as well as other parts of the state. We have been very millitant in this area.

Now, I recognize that this particular waste may not be very hazardous. Parts of it may not be anymore hazardous than some of the natural minerals in this part of Tennessee. It's a role of the impact statement to clarify what the situation is and do so in an authoritative way so that the people who don't have ready access from there own knowledge on how to make such assessments will trust the results.

What should be the emphasis in this report? I believe it's apparent, and certainly a apparent to me, that in all such matters today, questions of

health, safety, and the options for enjoyment of life for ourselves and for our descendants is the issue of interest in environmental assessment. Questions of what will happen to plants and other organisms are interesting to many, but only in the sense that they are canaries to the miner. They give an indication of problems that may not be sensed directly. There are, of course, people who may be concerned about environmental effects for their own sake. I think that's a relative minority. It's derivative ways it is important to many.

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In the second catagory is economics for our area both in the short term, the next few years, and the long term, because there may not be a Department of Energy. There may not be an Oak Ridge, only the land which will remain. Alternatives to consider. Those that have been mentioned tonight seem very appropriate. I want to emphasize, too, we don't normally worry about unmined uranium ore. That sort of comes with the earth to us. It would be natural to consider the possibility of referring this

processed ore to a depleted mine. Admitted it would be a different chemical form and so forth, but at least this would have a certain natural tendency to be considered. It might well raise very little concern since there might be less uranium in that territory than there was prior to the beginning of the wide spread use of uranium.

The second idea which has come up before tonight is that the residues which may come up more concentrated perhaps should be recycled or reprocessed to remove most of the hazardous materials. doubt if this would pay for the process, but concentration is normally the solution to pollution, not dilution as we thought in the fifties. The statement which is produced, I believe, needs to be extremely specific as to the forms of the waste that we are concerned It's very difficult to get hold of a with. problem if specific hazards and the materials being dealt with are not defined very accurately.

Furthermore, the alternatives, when they are finally stated in

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the report, the ones that are considered as being plausible, need to be stated much more precisely than is often done. If an alternative is also stated in the form of some cap, landfill on the Oak Ridge Reservation for instance, it's impossible either for the team doing the work to make a precise assessment or for the public to understand that assessment. One must have a definite conceptual design and location and specifically indicate what efforts are expected over time, both in the case of normal successful operation of the device or the storage area or accidents which are likely.

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It's understood as we have heard tonight in the common understanding it is understood that capped landfills probably will leak. This may not be true, but there is an experience today and it is a perhaps pessimistic assessment which is very easy for members of the public to understand because it is consistent with their own experience with engineered projects. This is not, I believe, whatever

the hazard level is, it is not short-lived if I'm not mistaken.

with the consequences or impacts contingent upon specific commitments by the Department of Energy or its following agencies, in other words, what would be the impact assuming a certain level of monitoring and by whom, and a certain amount of maintenance and by whom. It's not enough to say someone will do a monitoring job every year without deciding who pays for it, who decides what's to be done, who assures what's to be done.

As I suggested, impacts need to be put in relative terms, comparative terms. If the material is no more hazardous than Chattanooga shale that's around us in this part of the country, that's important to understand. People can grasp that perhaps better than micrograms per cubic centimeters of the material. Whatever the hazard from this waste is, it must be considered in combination with what we already have and what we expect to have generated here in the future.

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Such a report normally looks at costs and benefits, in particular those costs which are external to the program and external to those persons who received the benefit which presumably is the country at-large from the past atomic energy efforts. The costs that you obviously need to consider: The effects of leakage from the design facility if it works and if it fails; costs from a need to abandon land and a failure to be able to use surface or groundwater in that vicinity; the cost of monitoring; the cost of transportation, of What are the benefits to be considered? Would there be any payments in any decision to make payments to a community or to the counties based on the -- in the future, if there is no -- if there is no Departments of Energy anymore? serious issue.

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productive use or from any industry in that land, we have to look into the future. At the moment since the payments are made to the Department of Energy, some think they are too

1 small, some think they plenty big. They are 2 based primarily on the number of employees. If there are no employees, there would be no 3 4 assistance payments. One would then fall 5 back if there is no repeal upon a portion of the Atomic Energy Act which provides for 6 7 payments in lieu of taxes for the land in the 8 condition it was at the time it was taken 9 from the original owners in 1942, whatever 10 the year was. So that would not allow any way to consider the extra value that we must 11 12 place on a site that's sufficiently secure to be used as a landfill for waste. We think 13 about it as worthless land. Those sites are 14 15 If we have one, it's very valuable. 16 That needs to be recognized and somehow an 17 assessment of the potentials costs and 18 benefits needs to assert a position on an 19 issue of this type. Thank you. 20 MR. BIBB: Thank you, 21 I'll have to a apologize in advance. sir. 22 It looks like Alma Fulks. 23 MS. FULKS: Mine would 24 be repetitious, what I have to say. I would

Is it true that the

like to ask a question.

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State of Tennessee does not have any control over regulations regarding transportation of nuclear products in this area or anywhere else?

MR. BIBB: Well, outside the State of Tennessee, that's true.

MS. FULKS: Isn't there some kind of Federal bill that's been passed regarding nuclear transport?

MR. BIBB: That's an extraordinary complicated question and it can't be answered yes or no. This is an agreement state and the State of Tennessee as such as the authority over radioactivity in the state. But it's far more complicated than that and it's really not the kind of question -- I will be happy to talk to you about it later.

MS. FULKS: That's all I wanted to ask you about. Thank you. All the other statements I agree with so there is no use going up there.

MR. BIBB:: If you have a written statement we will take it. Susan Williams.

My name

is Susan Williams. I have a lot of concern about the wastes being brought into this area. A lot of them have been covered except a few I had on my list. The first thing is that in TV, newspapers, when this subject has been covered, I think the impression has been given that there is only low level waste up at the Niagara Falls site. And my impression is from reading the material given out that there is high level waste also that has to be dealt with up there. I think that whatever is up there needs to be covered in this Environmental Impact Statement and discussed

MS. WILLIAMS:

It seems to me that a decision to bring waste down to the Oak Ridge area would just be a foot in the door to bring further waste to the Oak Ridge area.

And with all the talk in Oak Ridge and Roane County about alternate industry, private industry to get off the government rolls, it seems to me an important factor to consider

how toxic it is, and just explain what is up

there so that people understand that it's not

just low level radioactive waste.

that most of America is not enticed to an area that's a toxic waste dump. People tend to move away from them, not toward them. If Oak Ridge and Roane County are interested in alternate industry, then they better be serious about cleaning up the area.

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I would like the subject to be covered about what State or Federal agencies besides DOE have any jurisdiction over this waste and who is going to monitor DOE because it's obvious to me that DOE could have used some monitoring in the past. This place is a mess. And I don't have any confidence that DOE is going to handle any other material any better than the material they have handled the material in the last 20 or 30 or 40 years.

I think that the preferred alternatives should be identified in the Draft Environmental Impact Statement because I think whatever alternative is chosen, that whoever is affected needs to know that in the stage where public comment is effective and not at a later stage when the decision has been made. I'm a little bit

curious as to why DOE took over
responsibility for the waste from the Belgian
company, Afrimet. Just curious, wondering
what taxpayer expense is going to be involved
in the disposal of this waste that was a
private industry responsibility up until this
summer.

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I think the effects of this waste has to be considered in light and in connection with all the other wastes that are all over the Oak Ridge Reservation and the effects it will have in combination and not just separately.

request a couple of documents to be placed in the library or some public office in the very near future before the public comment period closes. There is a study called the "Niagara Falls Storage Site Long-Range Planning Study" done in May of 1982 by Oak Ridge Operations. And I would like a copy of that to be placed in the library and also the transcripts from the scoping meetings held up in Lewiston, New York, and any other documents that are around. Thank you.

MR. BIBB: We will see
that those documents get placed in the public
library.

MR. BIBB: Jim Young. I need to ask one thing. Those of you who filled out the forms looking for a copy of the Draft EIS, you must give us the address including the zip code. You must give us a complete mailing address. I must ask that.

MR. YOUNG:

My name is

Jim Young. I belong to about three environmental organizations. I'm here representing myself tonight because unfortunately I live downstream from the DOE facilities. I do have a copy of my comments which I will leave at the desk.

First off, I think the DOE's past experience in disposing of hazardous waste, both toxic and radiological, should be weighed into any considerations before any thought of bringing others' waste into the area. For 40 years we have heard DOE's pet expression "best available technology" as the solution to all our ills. BAT sometimes is not enough, let's face it,

especially when it is applied as haphazardly as some disposals have been in this area. Take for example White Oak Creek. Raw, radioactive materials have been buried in open pits back when BAT dictated these prehistoric measures. What's the half-life of plutonium? A hundred thousand years? Bringing us further up to date and you find the crude disposal right at this moment of highly toxic materials in the notorious S-3 ponds in the Bear Creek Valley area. recent observation from an expert in the field from this very state stated this is a "disposal of toxics in the 1940's mentality." In other words, let DOE clean up its own act before it volunteers as a repository for someone else's wastes.

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years, since surveyors lied to me to gain access to my property, and the DOE sponsor pushed the hoped for project of a synthetic fuels project across the lake from my property, I have witnessed the lack of concern for the delicate environment which we have in this area. The giant push DOE

exerted to bring this plant into my own front yard would have polluted the area far beyond any of our nightmares. This indicated a lack of concern for our air, our water and our soil.

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Recent revelations of mercury spills covered up for years by DOE have not enhanced this department's credibility among us either. Suddenly credibility becomes incredibility. Under the quise of national security, agents have kept sealed facts highly relevant to our area's environment. How many other spills, leaks, and dumpings have been covered up as the mercury has been? We wonder. The coverup of the mercury contamination would have been a disaster when dredging for the synfuels plant would have been accomplished, yet we did not hear one peep out of any of the EIS hearings, nothing. DOE said nothing. It was not brought up in the EIS hearings for the synfuels plant. Nobody knew about it. Yet, the mercury contaminated sediments of Watts Bar would have been stirred up right in my own yard. I resent this. This is just

another indication of how dangerous a coverup can be and what it leads to and what its end results are.

Toxics and radioactive wastes already exist in this area which will contaminate the water and soil for many, many years into our future. Why compound an already existing problem by adding to it? Simply because the Federal government owns the land is not enough reason for me. I'm quite sure that Hooker Chemical Company owned the property that contaminated so beautifully a few decades ago Love Canal.

Bringing radioactive wastes into the area last summer set another precedent when residues from a commercial enterprise was happily accepted by local DOE officials for disposal. Why did Rhode Island managers not dispose of their own nuclear wastes?

Because I have chosen this area as my permanent home, I do not relish the thought of its becoming a dumping ground for wastes of any kind. And because I distrust DOE's motives, both from its past

performance and its continuous efforts to attract wastes generated from other facilities, I voice a vehement opposition to expanding Oak Ridge's role in hazardous disposal. Thank you.

MR. BIBB: Harold

Jernigan.

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MR. JERNIGAN: Thank you, Mr. Bibb, for the opportunity of being here. My name is Harold Jernigan. member of the Oak Ridge City Council. I'm here as an elected representative of the City, I'm talking as a private individual of the City. I spoke from the council floor when the decision for bringing the waste from Rhode Island was before us. I was opposed to that under those conditions at that time. As I spoke out recently in a council meeting just recently when DOE was before council in discussing the Niagara Falls problems, I must compliment DOE on its openness, on its willingness to evaluate things much differently now than they have in the many years past. Just in light of the consideration of the Niagara Falls, we have

this opportunity to speak out, where in Rhode Island in bringing that here, we did not.

I am concerned with the people in Niagara Falls and I recognize their problems and their concerns and their desires to be able to clean up an area that would be nice to have. I want us to consider one thing that would be -- I guess my words will probably be basically on the socioeconomic impact of the City, that this transfer of waste material here is not private enterprise. And to my knowledge, there has been no discussion of it being on the tax roll or any means of reimbursing the City or the County for the impact that it may or may not have. I have not heard it discussed whether it would have, you know, a positive impact and maybe the City should pay for it if it does. If it's negative, then I think the Federal Government that is making this decision should recognize those things, should discuss those items with the City, and let us understand what we are really and truly talking about.

I have been a member of

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the City Council for some number of years.

I'm getting tired of the problems of going to the Federal Government, the DOE, and talking about their in lieu of tax payments or their assistance to us, to the City. I think it's mandatory that the government recognize that these type of actions create that much greater problem for us to become self-sufficient, not only this City, but the two or three surrounding counties. These problems have not been addressed. I would certainly hope that they would be fully addressed in the decisions.

I think we need to, and it's been talked about, the alternative number two that was discussed earlier. As I understand that, that's to store it located in its original location. The problem of transporting fuel here, that creates some problems. So I would just hope that in these considerations that the full socioeconomic impact to this community, this county, would be fully discussed. And if the decision is made to bring other wastes here, then let's talk dollars, because I will assure you that

it is creating problems when we go out and try to bring other industry and other people and other residents into our community. It creates that problem.

I would hope that we fully look at the soil conditions of this area. I think you realize that this City is having a great problem of trying to find a place to store its normal residential landfill and waste problems. We have to transport it some distance. The perk conditions of the land will not satisfy normal household landfills. And then I have to explain to my constituency that, yes, it might satisfy the other type storage. will store it, if there is dollars to be made here, let's talk about those. But please do not bring additional waste to the City as the Rhode Island waste was brought here, and as other waste has been brought here without any consideration of the problems of the socioeconomic impact of the City. Thank you very much for the opportunity to speak.

MR. BIBB: Thank you,

sir. Russ Driver.

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MR. DRIVER: I speak as a relative newcomer to Oak Ridge. I have lived here about three years now. For most of my time in Oak Ridge, I believe I have been as enthusiastic as any promoter in Oak Ridge. I honestly have liked Oak Ridge better than any place I have ever lived. And now, in light of recent events, I think that my endorsement of the City, say to a prospective resident, would have to be considerably qualified.

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Just in recent months we have learned that a total of 2.4 million pounds of mercury has been leaked into our soil here, that 28,700 barrels of undefined waste which was rejected by Rhode Island was shipped here as reported in the August 5th issue of the "Knoxville Journal." And now the consideration of a reported six million tons of radioactive waste from the Manhattan Project.

Personally, I have concern for the health of my son and I have concerns about property values. And I think about the economic impact on this community

which obviously needs more young families, more clean industry for economic reasons.

And I can't see any way that the shipment of all this waste down here can help the City.

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Considering the fact that the nuclear industry is a relatively young industry, I think it's safe to say that the full health and environmental impacts of long-term radioactive wastes are unknown.

And so it's an experiment. So I finally ask why, in an area of high population density, bury all this waste, particularly considering the vast amount of government-owned land in unpopulated areas.

MR. BIBB: Thank you, sir. Ladies and gentlemen, that completes all those who have asked to speak. If others still want to speak, if you would just let us know, we would certainly be happy to hear you. Otherwise, I want to thank you for coming out. I think the comments that you have given us tonight have been extraordinarily helpful. I assure you they will be considered and again my thanks on behalf of my colleagues here at DOE, the

Argonne National Laboratory Group that is working very hard to put the Environmental Impact Study together. I hope we can look forward to just as many helpful comments from you in the Draft Environmental Impact stage which hopefully won't be too far down the That completes this public scoping road. meeting. 9:50. 1.5